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AT CALTIMORE CLERK U.S. DISTRICT COURT DISTRICT OF MARYLAND

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# IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF MARYLAND

FED STATES OF AMERICA v.

MC 2021R0285

CRIMINAL NO. JKB-22-105

MARK ROBERT UNKENHOLZ,

Defendant.

(Willful Transmission of National Defense

Information, 18 U.S.C. §793(d); Willful Retention of National Defense Information.

18 U.S.C. §793(e))

**UNDER SEAL** 

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## INDICTMENT

## COUNTS ONE THROUGH THIRTEEN (Willful Transmission of National Defense Information)

The Grand Jury for the District of Maryland charges:

### Introduction

At all times relevant to this Indictment:

- The defendant, MARK ROBERT UNKENHOLZ ("UNKENHOLZ"), was an 1. employee of the National Security Agency ("NSA"). UNKENHOLZ worked for an office within NSA that was responsible for NSA's engagement with private industry.
- Pursuant to Executive Order 12958 signed on April 17, 1995, as amended by 2. Executive Order 13292 on March 25, 2003, and Executive Order 13526 on December 29, 2009, national security information was classified as "TOP SECRET," "SECRET," or "CONFIDENTIAL." National security information was information owned by, produced by, produced for, and under the control of the United States government that was classified as follows:

- a. Information was classified as TOP SECRET if the unauthorized disclosure of that information reasonably could be expected to cause exceptionally grave damage to the national security that the original classification authority was able to identify and describe.
- b. Information was classified as SECRET if the unauthorized disclosure of that information reasonably could be expected to cause serious damage to the national security that the original classification authority was able to identify and describe.
- c. Information was classified as CONFIDENTIAL if the unauthorized disclosure of that information reasonably could be expected to cause damage to the national security that the original classification authority was able to identify and describe.
- 3. Access to national security information classified at any level could be further restricted through TOP SECRET/SENSITIVE COMPARTMENTED INFORMATION ("SCI") categories. Only individuals with the appropriate security clearance and additional SCI permissions could have authorized access to such classified national security information.
- 4. Classified information, including SCI, was marked according to its classification and applicable SCI compartments, following standard formats for different types of media, including headers and footers stating the highest classification level and SCI compartments of information a document contained and individual classifications markings for each paragraph.
- 5. Information classified at any level could only be lawfully accessed by persons determined by an appropriate United States government official to be eligible for access to classified information, who had signed an approved non-disclosure agreement, who received a security clearance, and who had a "need to know" the classified information. Classified information could only be stored in an approved facility and container.
- 6. UNKENHOLZ held a TOP SECRET/SENSITIVE COMPARTMENTED INFORMATION ("SCI") security clearance and had lawful access to classified information

relating to the national defense that was closely held by the government ("National Defense Information" or "NDI").

- 7. From approximately April 2016 until approximately June 2019, R.F. was employed by COMPANY 1 and held a TOP SECRET/SCI security clearance. While employed at COMPANY 1, R.F. was the user of a specific COMPANY 1 email address ("COMPANY 1 EMAIL ADDRESS"). After June 2019, R.F. was not authorized to access or receive classified information or NDI.
- 8. From approximately July 2019 until approximately January 2021, R.F. was employed by COMPANY 2 and did not hold a security clearance. While employed at COMPANY 2, R.F. was the user of a specific COMPANY 2 email address ("COMPANY 2 EMAIL ADDRESS").
- UNKENHOLZ was the user of a specific private email address ("PERSONAL EMAIL ADDRESS").
- 10. PERSONAL EMAIL ADDRESS, COMPANY 1 EMAIL ADDRESS, and COMPANY 2 EMAIL ADDRESS were not authorized locations for the storage of classified information or NDI. **UNKENHOLZ** was not authorized to send R.F. classified information or NDI using his PERSONAL EMAIL ADDRESS, nor was R.F. ever authorized to receive it at her COMPANY 1 EMAIL ADDRESS or COMPANY 2 EMAIL ADDRESS.

## The Charges

11. On or about the dates indicated, in the District of Maryland and elsewhere,

### MARK ROBERT UNKENHOLZ,

the defendant, lawfully having possession of, access to, and control over information relating to the national defense, which information the defendant had reason to believe could be used to the injury of the United States or to the advantage of any foreign nation, willfully communicated and transmitted the same to a person not entitled to receive it, to wit: as indicated in the below Counts, **UNKENHOLZ** communicated and transmitted the classified NDI to R.F. via his PERSONAL EMAIL ADDRESS:

COUNT	DATE	COMMUNICATION	CLASSIFICATION OF NDI
1	February 14, 2018	UNKENHOLZ PERSONAL	SECRET
	***	EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
2	April 21, 2018	UNKENHOLZ PERSONAL	SECRET
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
3	May 13, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	8	EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
4	May 20, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
5	August 31, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
6	March 21, 2019	UNKENHOLZ PERSONAL	SECRET
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
7	August 9, 2019	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	
8	August 29, 2019	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	
9	January 22, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	
10	January 29, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	
11	March 9, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	
12	April 21, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 2 EMAIL ADDRESS	

13 June 1, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI	
		EMAIL ADDRESS to R.F.'s	
	4	COMPANY 2 EMAIL ADDRESS	

18 U.S.C. § 793(d).

### COUNTS FOURTEEN THROUGH TWENTY-SIX

## (Willful Retention of National Defense Information)

The Grand Jury for the District of Maryland further charges that:

- 1. Paragraphs 1 through 10 of Count One are realleged and incorporated by reference as though fully set forth in these Counts.
  - 2. On or about the dates indicated, in the District of Maryland and elsewhere,

### MARK ROBERT UNKENHOLZ,

to the national defense, which information the defendant had reason to believe could be used to the injury of the United States or to the advantage of any foreign nation, willfully retained the information and failed to deliver it to the officer or employee of the United States entitled to receive it, to wit: as indicated below, **UNKENHOLZ** retained the classified NDI contained in email communications to R.F. within his PERSONAL EMAIL ADDRESS:

COUNT	DATE	COMMUNICATION	CLASSIFICATION OF NDI
14	February 14, 2018	UNKENHOLZ PERSONAL	SECRET
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
15	April 21, 2018	UNKENHOLZ PERSONAL	SECRET
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
16	May 13, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	2	EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
17	May 20, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
18	August 31, 2018	UNKENHOLZ PERSONAL	TOP SECRET/SCI
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	
19	March 21, 2019	UNKENHOLZ PERSONAL	SECRET
		EMAIL ADDRESS to R.F.'s	
		COMPANY 1 EMAIL ADDRESS	

August 9, 2019	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
August 29, 2019	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
January 22, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
January 29, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
March 9, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
April 21, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
790	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
June 1, 2020	UNKENHOLZ PERSONAL	TOP SECRET/SCI
	EMAIL ADDRESS to R.F.'s	
	COMPANY 2 EMAIL ADDRESS	
	August 29, 2019  January 22, 2020  January 29, 2020  March 9, 2020  April 21, 2020	EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  August 29, 2019  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  January 22, 2020  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  January 29, 2020  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  March 9, 2020  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  April 21, 2020  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  June 1, 2020  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s  COMPANY 2 EMAIL ADDRESS  UNKENHOLZ PERSONAL  EMAIL ADDRESS to R.F.'s

18 U.S.C. § 793(e).

Erek L. Barron

United States Attorney

A TRUE BILL:

SIGNATURE REDACTED

Toreperson

Date